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THE TAITA TAVETA COUNTY ROAD MANAGEMENT BILL,2023

A Bill for

AN ACT of the County Assembly of Taita Taveta County to provide for maintenance, and management of public roads and other matters incidental to the proper management of county road network system.

ENACTED by the County Assembly of Taita Taveta, as follows –

PART I-PRELIMINARIES

Short title

1. This Act may be cited as the Taita Taveta Road Management Act, 2023.

Interpretation

- 2. In this Act-
- "Directorate" means the Taita Taveta County Roads Directorate established in accordance with this Act;
- "County Executive Committee Member" means the member of the Executive Committee responsible for matters relating to roads;
- "class" in relation to a road, means the categorization assigned to it under national legislation;
- "construction" means supervision, inspection, building, and includes locating, surveying, mapping and eliminating road hazards;
- "county road" means a county road classified as such under National legislation;

"public road" means a bridge, culvert, drain, retaining wall, embarkment or other structures providing lateral or other support for a road; and also has the same meaning as assigned to it under section 2 of the Public Roads and Roads of Access Act.

Inventory of county roads

- 3. (1) The Directorate shall cause to be maintained and kept an up-to-date inventory of the roads under its management, in such form and with such detail, including categorization and identity details, as prescribed by the County Executive Committee Member.
- (2) The County Executive Committee Member may at least once in every 3 years publish the inventory under subsection (1) in the *Gazette*.

PART II-ADMIMSTRATION

The County Roads Directorate

- 4. there is established a Directorate to be known as the Taita Taveta County Roads Directorate with the responsibility for the construction, management, development, rehabilitation and maintenance of County roads.
- 5. The Taita Taveta County Roads Directorate shall be composed of
 - a) the County Executive Committee Member responsible for matters relating to roads who shall be the chairperson;
 - b) the Chief Officer in the county department responsible for matters relating to roads who shall be the secretary;
 - c) the Director in the county department responsible for matters relating to roads;
 - d) county road engineers and inspectors; and
 - e) any other persons co-opted into the Directorate by the County Executive Committee Member.

Functions of the Directorate

- 6. The Directorate shall have the following functions and duties
 - a) enforce all necessary rules and orders for the construction and maintenance of county roads;

- b) acquire, hire, lease the equipment needed to construct and maintain county roads;
- c) procure services and materials for construction, rehabilitation and maintenance of county roads;
- d) use any necessary material most appropriate to build, repair, or maintain county roads;
- e) constructing, upgrading, rehabilitating and maintaining roads and bridges under its control;
- f) controlling county roads and road reserves and access to roadside developments;
- g) implementing road policies in relation to county roads;
- h) ensuring adherence to the axle load limits in accordance to the relevant legislations;
- i) ensuring that the quality of road works is in accordance with such standards as prescribed
- j) colleting and collating all such data related to the use of County roads as may be necessary for efficient forward planning under the Act;
- k) monitoring and evaluating the use of county roads;
- l) planning the development and maintenance of county roads;
- m) preparing the road works programs for all county roads:
- n) liaising and co-coordinating with other road authorities in planning and on operations in respect of roads; and
- o) performing such other functions related to the

PART III- CLASSIFICATION AND MAINTENANCE OF COUNTY ROADS

Classification of roads

- 7. (1) The directorate shall in consultation with the relevant National Authority responsible for classification of roads, classify each public road.
- (2) the Directorate shall ensure the width of all classes of county roads are maintained as per the prescribed standards
- (3) The Directorate may maintain other roads (National trunk roads) within the county that fall under the jurisdiction of the national trunk road in consultation with the relevant authority responsible for that road.

Roads Maintenance Team.

- 8. (1) There is established Road Maintenance Team in every Location Unit within the County
- (2) The Road Maintenance Team shall be enlisted on voluntary basis by the Directorate.
- (3) While enlisting the volunteers the Road Maintenance Team preference shall be given t persons ordinarily resident within the respective Location Unit, with priority being given to youths
- (4) The Road Maintenance Team shall work under the guidance, direction and supervision of qualified officers assigned by the Directorate from the Department Responsible for Roads
- (5) The Directorate shall determine the manner of and remuneration of the Roads Maintenance Team.

Declaration of public roads

- 9. (1) The Executive Member may in consultation with the department in charge of physical planning, by order-
- (a) declare any road over which a public right of way exists to be a public road, and every such road shall be deemed to be a public road and responsibility for its maintenance shall lie on the Directorate
- (b) Where the Executive Member proposes to declare a road to be a public road he shall
 - a) satisfy that the road is of general public utility
 - b) satisfy that the road is not on private land, but if on private and, the owner of the private land shall be adequately compensated;
 - c) consider the financial implications for the Directorate of the proposed declaration,
 - d) publish in one or more newspapers circulating in the area where the proposed road is located a notice indicating the time (which shall be not less than one month), place and period during which a map showing such road may be inspected;
 - e) state in the notice that objections or representations may be made in writing to the Directorate in relation to such declaration before a

- specified date (the notice shall be not less than two weeks after the end of the period for inspection);
- f) consider any objections or representations made to it under this section.
- (2) The consideration of objections or representations and the making of an order under subsection (1) shall be a reserved function of a review committee comprising of five members appointed by the Executive Member.
- (3) The review committee established in subsection (3) above shall consist of
 - a) an Advocate of the High Court of Kenya with not less than ten years post-admission experience;
 - b) a Valuer with not less than ten years' experience;
 - c) a Land Surveyor with not less than ten years' experience; and
 - d) two representatives of the public from the area in which the land is to be declared a public road
- (4) The Executive Member may prescribe criteria for the declaration of roads to be public roads and the Directorate shall comply with any such prescribed criteria when exercising its functions under this section.

Power to divert roads

- 10. (1) The Directorate may, for its purposes, temporarily close or divert a public road and similarly close or divert a county road permanently.
- (2) It shall be lawful for the Directorate or its authorized representative, for the purpose of preventing damage being caused to any road or for the purpose of carrying out any works which it may consider necessary or desirable in connection with the maintenance or improvement of a road, to close the whole or any part of such road to all vehicles or any particular type of vehicles at any time for any period it may deem fit.
- (3) It shall be unlawful for the driver or person in charge of any vehicle to drive or haul the vehicle or cause it to be driven or hauled over any portion of a road which is closed to traffic and where a conspicuous notice is displayed to the effect that the road is closed, unless the driver or person in charge of the vehicle has received. permission, from the Directorate or any relevant Authority.

Certain powers relating to inter-county roads

- 11. (1) The Directorate shall have power to require the owner of any land to remove, lower or trim to the satisfaction of the Directorate any tree, shrub or hedge overhanging or interfering in any way with the traffic on any road or with any wires or works within the road.
- (2) In this section"Inter-county road" includes a bridge, drain and other services associated with a road and that crosses or runs along the boundaries of more than one County Government.
- (3) The Directorate, may where a county road crosses or runs along the boundaries of another County, enter into an agreement in accordance with a national legislation and this Act.

Temporary structures on County Road

- 12. (l) Any person who without authority or the consent of the Directorate erects, places or retains a temporary structure on any type of the road shall be guilty of an offence.
- (2) An authorized person may remove a temporary structure from a county road.
- (3) An authorized person may store or procure the storage of a temporary structure removed by him under sub section (2).
- (4) Where the name and address of the owner of a temporary structure removed and stored under this section can be ascertained by reasonable inquiry, the Directorate shall serve notice upon the owner informing him of the removal and damage and the storage and of the address of the place where

the temporary structure may be, claim and recover it within one month of the date of the service of the notice and informing him of the statutory consequences of his failure to do so.

- (5) A temporary structure removed and stored under this section may be given to a person claiming the temporary structure if he makes a declaration in writing that such person is the owner or is authorized by its owner to claim it.
- (6) The Directorate may dispose, or procure the disposure of a temporary structure removed and stored under this section if
 - a) the owner of the temporary structure fails to claim it and remove it from the place where it is stored within one month of the date on which a notice was served under sub section (4);
 - b) the name and address of the owner of the temporary structure cannot be ascertained by reasonable inquiry.
- (7) A temporary structure shall not be disposed of under this section within thirty days of the date of its removal under this section.
- (8) The provisions of this section are without prejudice to the functions of public authority or any other applicable law.

Dangerous structures and trees

- 13. (1) The owner of any structure or anything introduced to the land which is situated adjusted to the public road shall take reasonable steps to ensure that-
 - (a) the structure or the use of the land thereof is not a hazard or a potential hazard to road users; or
 - (b) does not interfere with the use or maintenance of the public road
- (2) Any person who contravenes the provisions of sub section (1) commits an offence and is liable on conviction to a term of imprisonment not exceeding six months or to a fine not exceeding fifty thousand shillings or both.
- (3) Where the Directorate considers a structure or the use of such a structure, tree, shrub, hedge or other vegetation present an immediate and serious hazard to a person using public road it may take immediate action to reduce or remove the hazard.

Protection of Public Roads

- 14. (1) A person who, without approval of the Directorate;-
 - (a) erects an illegal structure or amenity on public road;
 - (b) defaces a public road by writing or other means;
 - (c) damages a public road;
 - (d) excavates a public road;
 - (e) undertakes unauthorized works on public roads; and
 - (f) does any other thing that is a hazard or potential a hazard to persons using the road or obstructs or interferes with safe use of a public road or the maintenance a public road;

shall be guilty of an offence and is liable to a term of imprisonment not exceeding one-year or a fine not exceeding two hundred thousand shillings or both.

- (2) Where a person does anything in contravention of sub section (1) the Directorate may remove the defacing or repair any damage, fill in any excavations, remove any material thing or obstruction which interferes with use of public road.
- (3) Consent under sub section (l) may be given by the Directorate subject to such conditions, it deems fit and any person who fails to comply with such conditions or requirements shall be guilty of an offence

Drainage

- **15.** (l) The Directorate may construct and maintain drains in, on ,under through or to any land for the purpose of draining water from or preventing water from flowing into a public road.
- (2) Before entering on any land to perform a function under sub section (1) the directorate shall;-
 - (a) at least within a reasonable time before the date upon which it proposes to enter on the land, serve a notice on the owner or the occupier of the land-
 - (i) stating that it proposes to enter on the land;

- (ii) specifying the function that it proposes to perform thereon;
- (iii) stating that objection or representations maybe made in writing to the Directorate in relation to the proposed performance of the function before a specified date of service of the notice; and
- (iv) informing the owner of their rights to restoration of his property
- (b) consider any objections or representation made under paragraph(a).

Management of storm water and other materials

- **16.** (1) The owner or occupier of any land adjacent to public road shall take all reasonable steps to ensure that the storm water, soil or other materials are prevented from flowing on to the public road from his land.
- (2) The Directorate may serve a notice in writing on the owner or occupier of any land adjacent to the public road requiring him to carry out specified measures or take specified measures to prevent water, soil or other materials from flowing or falling on to a public road from his land.
- (3) A person on whom a notice under subsection (2) has been served may within fourteen days from the date of service, appeal against the notice to Review Committee established in this Act on any of the following grounds
 - a. that he is not the owner or tJ1e occupier of that land;
 - b. that the water, soil or other materials was not and is not flowing or falling into a public road from his land;
 - c. that compliance with the requirements of the notice would involve unreasonable expenses;
 - d. that the notice specified an unreasonably short time for complying with requirements; or
 - e. any of them.
- (4) An owner or occupier who fails to comply with a notice under this section shall be guilty of an offence and is liable to a term of imprisonment not exceeding six months or a fine not exceeding fifty thousand shillings or both.
- (5) Where an owner of occupier fails to comply with a notice under this section, the Directorate may take the action specified in the notice or such other action prescribed by the law.

Interference with public road

- 17. (1) A person who, without the consent of the Directorate ;
 - a. within five meters of the public road measured from its nearest edge, scours, deepens, widens or fills any existing drain or excavates any new drain; or
 - b. interferes with, or carries out any works which interferes with, abridge, culvert, drain, retaining wall, embarkment, carriage way or other structures providing lateral or other support for public road; shall be guilty of an offence and is liable lo a term of imprisonment not exceeding six months or a fine not exceeding fifty thousand shillings or both.
- (2) A consent under sub section (1) may be given by the directorate subject to conditions, restrictions or other requirements as it deems fit, and any person who fails to comply with such conditions, restrictions or requirements shall be guilty of an offence.
- (3) where the Directorate considers that carrying out, with or without its consent of an activity referred to in sub section (1) has damaged, is damaging or will damage public road, it may serve a notice in writing on the person carrying out such activity, requiring that the activity ceases forthwith and a person who fails to comply with a notice served on him shall be guilty of an offence.

Emergencies responses

- 18. (1) Where as a result of flooding, landslides, or other emergency there is an immediate and serious hazard to persons using public road or serious damage has been, is being or will be caused to public road, the Directorate may take immediate action to remove or reduce the hazard or prevent or reduce the damage or any further damage.
- (2) In exercise of its functions under subsection (1) the Directorate may enter any land and carry out any works or do anything which it considers necessary for purposes of sub section (1).

PART IV -MISCELLANEOUS PROVISIONS

Road users' duty of care

- **19.** (1) a person using a public road shall take reasonable care of his mown safety and for that of the other persons using the public road.
- (2) A person using a public road shall take all reasonable measures to avoid
 - a. injury to himself or to any other person using the public road; or
 - b. damage to property owned or used by him or by any other person using the public road.

General penalties

20. Any Person contriving any provisions of this Act, for which no other punishment is provided for is liable on conviction to a fine not exceeding one hundred thousand or a term of imprisonment not exceeding one year or both.

Regulations

21. The County Executive Committee Member may make regulations for classification and naming of county public roads and the purposes of giving full effect to this Act

MEMORANDUM OF REASONS AND OBJECTS

The principal object of this Bill is to provide for maintenance, management of public roads and other matters incidental to the proper management of county road network system.

The structure of the Bill is as follows -

Part I-of the Bill contains preliminary provisions. These include the title, interpretations and Inventory of County Roads.

Part II-contains provisions relating to administrative provisions which include the Establishment of County Roads Management Directorate, composition of the Directorate, functional responsibility of the Directorate. **Part III**-provides for classification of roads, roads maintenance teams, declaration of public roads, power o divert roads, certain powers relating to inter-county roads, temporary structure on county roads, dangerous structure and trees, protection of public roads, drainages, management of storm water and other materials interference with road works and emergencies such as landslides and floods.

Part IV -contains miscellaneous provisions

Hon. AZAR DIN CHAIRPERSON- TRANSPORT, ROADS, PUBLIC WORKS & INFRASTRUCTURE DEVELOPMENT